

SOUTH DALLAS COUNTY LANDFILL AGENCY

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENT AND
OTHER INFORMATION
SCHEDULE OF FINDINGS AND RESPONSES

JUNE 30, 2021

South Dallas County Landfill Agency

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South Dallas County Landfill Agency

Officials

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Shirley McAdon	Chairperson	City of Adel
Michael Fountas	Operations Director	
Denise Walter	Accountant	
Cindy Turkle	Secretary	

Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

1910 EAST 7th STREET BOX 369
ATLANTIC, IOWA 50022-0369
(712) 243-1800
FAX (712) 243-1265
CPA@GBKCO.COM

MARK D. KYHNN
KENNETH P. TEGELS
CHRISTOPHER J. NELSON
DAVID A. GINTHER

INDEPENDENT AUDITOR'S REPORT

To the Member of the
South Dallas County Landfill Agency

Report on the Financial Statement

We have audited the accompanying financial statement of South Dallas County Landfill Agency as of and for the year ended June 30, 2021, and the related notes to financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Agency's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

To the Member of the
South Dallas County Landfill Agency

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash basis financial position of South Dallas County Landfill Agency as of June 30, 2021 and the changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As described in Note 1, the financial statement was prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinion is not modified with respect to this matter.

Other Matters

Other Information

The other information, the Schedule of the Agency's Proportionate Share of the Net Pension Liability and the Schedule of Agency Contributions on pages 19 through 21, has not been subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August 2, 2021 on our consideration of South Dallas County Landfill Agency's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Agency's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering South Dallas County Landfill Agency's internal control over financial reporting and compliance.

Ben, Kynan & W.P.C.

Atlantic, Iowa
August 2, 2021

South Dallas County Landfill Agency

Statement of Cash Receipts, Disbursements and
Changes in Cash Balance

Year ended June 30, 2021

Operating receipts:	
Gate charges	\$ 1,577,475
Member assessment	26,316
Miscellaneous	500
Total operating receipts	<u>1,604,291</u>
Operating disbursements:	
Salaries and benefits	336,126
Solid waste contract	101,737
Recycling fees	42,047
Iowa Department of Natural Resources tonnage fee	49,949
Engineering and consulting	33,646
Repair and maintenance	37,160
Fuel	60,428
Insurance	20,927
Accounting	14,814
Utilities	7,830
Supplies/office operations and contractual services	14,740
Monitoring and inspection fees	17,305
Leachate hauling/Adel STP fees	13,520
Miscellaneous	2,082
Total operating disbursements	<u>752,311</u>
Excess of operating receipts over operating disbursements	851,980
Non-operating receipts (disbursements):	
Expansion	(1,444)
Interest on investments	168,633
Litigation settlement	5,294
Capital outlay	(415,128)
Non-operating disbursements, net	<u>(242,645)</u>
Change in cash balance	609,335
Cash balance beginning of year	<u>10,188,843</u>
Cash balance end of year	<u>\$ 10,798,178</u>

(continued next page)

South Dallas County Landfill Agency
Statement of Cash Receipts, Disbursements and
Changes in Cash Balance - Continued

Year ended June 30, 2021

Cash Basis Fund Balance

Restricted for:

Closure	\$ 1,307,721
Postclosure care	1,446,000
Retainage fees	<u>15,223</u>

Total restricted cash basis fund balance	<u>2,768,944</u>
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Unrestricted	<u>8,029,234</u>
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Total cash basis fund balance	<u><u>\$ 10,798,178</u></u>
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See notes to financial statement.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The South Dallas County Landfill Agency was formed in 1970 pursuant to the provisions of Chapter 28E of the Code of Iowa. The purpose of the Agency is to develop, operate and maintain solid waste and recycling facilities in South Dallas County.

The governing body of the Agency is composed of one representative from the member city, Adel. The chairperson is appointed by the participating political subdivision and has one vote.

The Agency is a component unit of the City of Adel. The accompanying financial statement includes only the activities of the Agency. Financial statements for the City of Adel can be obtained from the City.

A. Reporting Entity

For financial reporting purposes, the South Dallas County Landfill Agency has included all funds, organizations, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statement to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Agency. The Agency has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of the Agency are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

Enterprise Funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Basis of Accounting

The Agency maintains its financial records on the basis of cash receipts and disbursements and the financial statement of the Agency is prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items, including the estimated payables for closure and postclosure care. Accordingly, the financial statement does not present the financial position and results of operations of the Agency in accordance with U.S. generally accepted accounting principles.

D. Cash Basis Fund Balance

Funds set aside for payment of closure, postclosure care and tonnage fees are classified as restricted.

NOTE 2 - CASH AND INVESTMENTS

The Agency's deposits in banks at June 30, 2021 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Agency; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 2 - CASH AND INVESTMENTS - Continued

At June 30, 2021, the Agency had the following investments:

<u>Type</u>	<u>Carrying Amount</u>	<u>Fair Value</u>	<u>Maturity Date</u>
U.S. Government Securities:			
U.S. Treasury Securities Stripped of Interest	\$ 529,514	\$ 617,858	11/15/2021
U.S. Treasury Securities Stripped of Interest	389,700	448,929	11/15/2022
U.S. Treasury Securities Stripped of Interest	350,977	389,072	11/15/2022
U.S. Treasury Securities Stripped of Interest	695,809	851,170	11/15/2023
U.S. Treasury Securities Stripped of Interest	614,812	768,256	11/15/2024
U.S. Treasury Securities Stripped of Interest	1,027,079	1,263,555	11/15/2025
U.S. Treasury Securities Stripped of Interest	779,580	922,388	11/15/2026
U.S. Treasury Securities Stripped of Interest	839,756	978,629	11/15/2027
U.S. Treasury Securities Stripped of Interest	1,000,525	1,223,434	11/15/2028
U.S. Treasury Securities Stripped of Interest	798,278	841,066	11/15/2029
U.S. Treasury Securities Stripped of Interest	<u>707,202</u>	<u>664,244</u>	11/15/2030
Total	<u>\$ 7,733,232</u>	<u>\$ 8,968,601</u>	

The Agency uses the fair value hierarchy established by generally accepted accounting principles based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

The recurring fair value measurement for the U.S. Treasury Note of \$8,968,601 was determined using the last reported sales price at current exchange rates. (Level 1 inputs).

Interest rate risk. The Agency's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the Agency.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 3 - PENSION PLAN

Plan Description - IPERS membership is mandatory for employees of the Agency, except for those covered by another retirement system. Employees of the Agency are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits - A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 3 - PENSION PLAN - Continued

Disability and Death Benefits - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2021, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the Agency contributed 9.44% of covered payroll, for a total rate of 15.73%.

The Agency's contributions to IPERS for the year ended June 30, 2021 totaled \$24,993.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2021, the Agency had a liability of \$230,537 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Agency's proportion of the net pension liability was based on the Agency's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2020, the Agency's proportion was 0.003282%, which was a decrease of 0.000322% from its proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the Agency pension expense, deferred outflows of resources and deferred inflows of resources totaled \$35,370, \$44,003, and \$24,419, respectively.

There were no non-employer contributing entities to IPERS.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 3 - PENSION PLAN - Continued

Actuarial Assumptions - The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25% to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2020 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	22.0%	4.43%
International equity	17.5	5.15
Global smart beta equity	6.0	4.87
Core plus fixed income	28.0	(0.29)
Public credit	4.0	2.29
Cash	1.0	(0.78)
Private equity	11.0	6.54
Private real assets	7.5	4.48
Private credit	3.0	3.11
Total	<u>100%</u>	

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 3 - PENSION PLAN - Continued

Discount Rate - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the Agency will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Agency's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the Agency's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the Agency's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
Agency's proportionate share of the net pension liability	\$ 384,400	\$ 230,537	\$ 101,524

IPERS' Fiduciary Net Position - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

NOTE 4 - CLOSURE AND POSTCLOSURE CARE

To comply with federal and state regulations, the Agency is required to complete a monitoring system plan and a closure/postclosure plan and to provide funding necessary to effect closure and postclosure, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty-year care requirements for all municipal solid waste landfills which receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 4 - CLOSURE AND POSTCLOSURE CARE - Continued

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that year. Estimated total costs consist of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually due to the potential for changes due to inflation or deflation, technology, or applicable laws or regulations.

These costs for the Agency have been estimated to be \$1,765,041 for closure and \$671,250 for postclosure in the Agency's open areas and \$774,750 for postclosure care in the Agency's closed area, for a total of \$3,211,041 as of June 30, 2021. The estimated remaining life of the landfill is 4 years, with approximately 71.66% of the Landfill's capacity used at June 30, 2021.

Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure care accounts to accumulate resources for the payment of closure and postclosure care costs. The Agency has accumulated resources to fund these costs and, at June 30, 2021, assets of \$2,753,721 are restricted for these purposes, of which \$1,307,721 is for closure and \$671,250 is for postclosure care in the Agency's open areas and \$774,750 is for postclosure care in the Agency's closed area. These amounts are reported as restricted cash balance in the Statement of Cash Receipts, Disbursements and Changes in Cash Balance. At June 30, 2021, the Agency has demonstrated financial assurance for closure and postclosure care by depositing sufficient amounts in the dedicated fund.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 4 - CLOSURE AND POSTCLOSURE CARE - Continued

Also, pursuant to Chapter 567-113.14 of the Iowa Administrative Code (IAC), if the estimated closure and postclosure care costs are not fully funded, the Agency is required to demonstrate financial assurance for the unfunded costs. The Agency has adopted the dedicated fund financial assurance mechanism. Under this mechanism, the Agency must certify the following to the Iowa Department of Natural Resources:

- The fund is dedicated by local government statute as a reserve fund.
- Payments into the fund are made annually over a pay-in period of ten years or the permitted life of the landfill, whichever is shorter.
- Annual deposits to the fund are determined by the following formula:

$$NP = \frac{CE - CB}{Y}$$

NP = next payment

CE = total required financial assurance

CB = current balance of the fund

Y = number of years remaining in the pay-in period

Chapter 567-113.14(8) of the IAC allows a government to choose the dedicated fund mechanism to demonstrate financial assurance and use the accounts established to satisfy the closure and postclosure care account requirements. Accordingly, the Agency is not required to establish closure and postclosure accounts in addition to the accounts established to comply with the dedicated fund financial assurance mechanism.

NOTE 5 - SOLID WASTE TONNAGE FEES RETAINED

The Agency has established an account for restricting and using solid waste tonnage fees retained by the Agency in accordance with Chapter 455B.310 of the Code of Iowa. At June 30, 2021, the unspent tonnage fees retained by the Agency and restricted for the required purposes totaled \$15,223.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 6 - RISK MANAGEMENT

The Agency is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 785 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each members' annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Agency's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The Agency's contributions to the Pool for the year ended June 30, 2021 were \$15,546.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Agency's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of the risk-sharing protection provided by the Agency's risk-sharing certificate.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 6 - RISK MANAGEMENT - Continued

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the Agency's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2021, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The Agency also carries commercial insurance purchased from other insurers for coverage associated with workers' compensation in the amount of \$1,000,000. The Agency assumes liability for any deductibles, and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 7 - COMPENSATED ABSENCES

Agency employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the Agency until used or paid. The Agency's approximate liability for earned vacation at June 30, 2021 was \$9,100. This liability has been computed based on rates of pay in effect at June 30, 2021.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 8 - OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description: The Agency operates a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees, and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The Agency currently finances the benefit plan on a pay-as-you-go basis. For the year ended June 30, 2021, the Agency contributed \$19,942 and plan member eligible for benefits contributed \$8,318 to the plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits: Individuals who are employed by the Agency and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy.

Retired participants must be age 55 or older at retirement. At June 30, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	0
Active employees	<u>5</u>
Total	<u><u>5</u></u>

NOTE 9 - SOLID WASTE CONTRACT

The Agency and the Metro Waste Authority (Authority) entered into a solid waste contract. Under the contract the Authority is paid a per ton fee for waste accepted from the Agency which originated in other service areas. \$101,737 was paid to the Authority during the year ended June 30, 2021.

NOTE 10 - HOUSEHOLD HAZARDOUS WASTE AGREEMENT

The Agency entered into a waste collection agreement with the Metro Waste Authority (Authority). The Authority operates a collection center for household hazardous waste. The Agency pays the Authority for training and education to operate a collection site and for collection and disposal services. The Agency paid an annual per capita fee of \$3,387 during the year ended June 30, 2021 for these services.

South Dallas County Landfill Agency

Notes to Financial Statement

June 30, 2021

NOTE 11 - LITIGATION SETTLEMENT

The Agency is scheduled to receive \$6,716 annually from the cities of Redfield, Dexter and Dallas Center until 2025 from a legal settlement for closure and postclosure care costs. The Agency reported settlement receipts of \$5,294 during fiscal year 2021. In fiscal year 2020 the landfill received an early payment for fiscal year 2021 of \$1,422 which was recorded in fiscal year 2020.

NOTE 12 - COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of South Dallas County Landfill Agency, remains uncertain.

To date, the outbreak has not created a material disruption to the operations of South Dallas County Landfill Agency. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to South Dallas County Landfill Agency.

NOTE 13 - COMMITMENTS AND CONTINGENCIES

Commitment

The Agency has entered into a contract with an engineer to begin construction on Phase 5 cell expansion. Engineering costs of \$1,444 have been realized as of June 30, 2021. The expected costs of this expansion are estimated to be under \$700,000 and will be financed by internally generated funds.

Subsequent Event

The Agency has evaluated all subsequent events through August 2, 2021, the date the financial statement was available to be issued.

* * *

OTHER INFORMATION

South Dallas County Landfill Agency
Schedule of the Agency's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System
For the Last Seven Years*

Other Information

	<u>2021</u>	<u>2020</u>
Agency's proportion of the net pension liability	0.003282%	0.003604%
Agency's proportionate share of the net pension liability	\$ 231,000	\$ 209,000
Agency's covered payroll	\$ 260,000	\$ 263,000
Agency's proportionate share of the net pension liability as a percentage of its covered payroll	88.85%	79.47%
IPERS net position as a percentage of the total pension liability	82.90%	85.45%

* - In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding year.

Note: Amounts are rounded

See accompanying independent auditor's report.

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
0.003175%	0.003151%	0.002586%	0.002332%	0.002004%
\$ 201,000	\$ 210,000	\$ 163,000	\$ 115,000	\$ 80,000
\$ 239,000	\$ 235,000	\$ 190,000	\$ 156,000	\$ 133,000
84.10%	89.36%	85.79%	73.72%	60.15%
83.62%	82.21%	81.82%	85.19%	87.61%

South Dallas County Landfill Agency
Schedule of Agency Contributions

Iowa Public Employees' Retirement System
For the Last Ten Years

Other Information

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Statutorily required contribution	\$ 25,000	\$ 25,000	\$ 25,000	\$ 21,000
Contributions in relation to the statutorily required contribution	<u>(25,000)</u>	<u>(25,000)</u>	<u>(25,000)</u>	<u>(21,000)</u>
Contribution deficiency (excess)	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>
Agency's covered payroll	\$ 265,000	\$ 260,000	\$ 263,000	\$ 239,000
Contributions as a percentage of covered payroll	9.44%	9.44%	9.44%	8.93%

See accompanying independent auditor's report.

<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
\$ 21,000	\$ 17,000	\$ 14,000	\$ 12,000	\$ 10,000	\$ 12,000
(21,000)	(17,000)	(14,000)	(12,000)	(10,000)	(12,000)
<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>	<u>\$ --</u>
\$ 235,000	\$ 190,000	\$ 156,000	\$ 133,000	\$ 111,000	\$ 154,000
8.93%	8.93%	8.93%	8.93%	8.67%	8.07%

South Dallas County Landfill Agency
Notes to Other Information - Pension Liability
Year Ended June 30, 2021

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

* * *

See accompanying independent auditor's report.

COMMENTS AND RECOMMENDATIONS

Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

1910 EAST 7th STREET BOX 369
ATLANTIC, IOWA 50022-0369
(712) 243-1800
FAX (712) 243-1265
CPA@GBKCO.COM

MARK D. KYHNN
KENNETH P. TEGELS
CHRISTOPHER J. NELSON
DAVID A. GINTHER

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters
Based on an Audit of a Financial Statement Performed in Accordance with
Government Auditing Standards

To the Member of the
South Dallas County Landfill Agency

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statement of the South Dallas County Landfill Agency as of and for the year ended June 30, 2021, and the related notes to financial statement, and have issued our report thereon dated August 2, 2021. Our report expressed an unmodified opinion on the financial statement which was prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered South Dallas County Landfill Agency's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the South Dallas County Landfill Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the South Dallas County Landfill Agency's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Agency's financial statement will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Responses that we consider to be significant deficiencies: 21-I-A.

To the Member of the
South Dallas county Landfill Agency

Compliance and Other Matters

As part of obtaining reasonable assurance about whether South Dallas County Landfill Agency's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations and contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings and Responses.

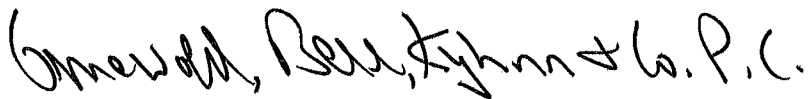
Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2021 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statement of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Responses to Findings

South Dallas County Landfill Agency's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Responses. The Agency's responses were not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the Agency's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Agency's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Atlantic, Iowa
August 2, 2021

South Dallas County Landfill Agency

Schedule of Findings and Responses

Year ended June 30, 2021

PART I - FINDINGS RELATED TO THE FINANCIAL STATEMENT

INTERNAL CONTROL DEFICIENCIES

21-I-A Segregation of Duties:

Criteria: Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the Agency's financial statement.

Condition: A limited number of people have the primary responsibility for most of the accounting and financial reporting duties.

Cause: The Agency has a limited number of employees which does not allow procedures to be established to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

Effect: Inadequate segregation of duties could adversely affect the Agency's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Recommendation: We recognize that it may not be economically feasible for the Agency to employ additional personnel for the sole purpose of segregating duties, however, it is our professional responsibility to bring this control deficiency to your attention. We recommend that the Board be aware of the lack of segregation of duties and that they act as an oversight group to the accounting personnel.

Response: The Board is aware of this lack of segregation of duties, but it is not economically feasible for the Agency to employ additional personnel for this reason. The Board will continue to act as an oversight group.

Conclusion: Response accepted.

INSTANCES OF NON-COMPLIANCE

No matters were noted.

* * *

South Dallas County Landfill Agency

Schedule of Findings and Responses

Year ended June 30, 2021

PART II - OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING

21-II-A Questionable Disbursements: No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.

21-II-B Travel Expense: No disbursements of Agency money for travel expenses of spouses of Agency officials or employees were noted.

21-II-C Restricted Donor Activity: No transactions were noted between the Agency, Agency officials, Agency employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.

21-II-D Agency Minutes: No transactions were found that we believe should have been approved in the Agency minutes but were not.

21-II-E Deposits and Investments: Although the Agency has adopted a resolution naming official depositories as required by Chapter 12C.2 of the Code of Iowa, deposits at one of the depositories were higher than the maximum balance allowed by the resolution at June 30, 2021. Also, the Agency's investment policy does not properly reference Chapter 12B of the Code of Iowa.

Recommendation: The Agency should adopt a new depository resolution in order to adequately cover all deposits at the official depositories, and amend its investment policy to reference Chapter 12B of the Code of Iowa.

Response: A new depository resolution will be adopted to adequately cover all of the Agency's deposits, and a new investment policy will be adopted to properly reference Chapter 12B of the Code of Iowa.

Conclusion: Response accepted.

21-II-F Solid Waste Fees Retained: No instances of non-compliance with the solid waste fees used or retained in accordance with provisions of Chapter 455B.310 of the Code of Iowa were noted.

South Dallas County Landfill Agency

Schedule of Findings and Responses

Year ended June 30, 2021

PART II - OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING -
Continued

21-II-G Financial Assurance: The Agency has elected to demonstrate financial assurance for closure and postclosure care by establishing a local government dedicated fund as provided in Chapter 567-113.14(6) of the Iowa Administrative Code. The calculation is made as follows:

	NE & SW Areas	Expansion Area	
	Postclosure Care	Postclosure Closure	Closure
Total estimated costs for closure and postclosure care at June 30, 2021	\$ 774,750	\$ 671,250	\$ 1,765,041
Less: Balance of funds held in the local dedicated fund at June 30, 2020	(768,750) 6,000	(665,250) 6,000	(1,155,281) 609,760
Divided by the number of years remaining in the pay-in period	÷ 1	÷ 1	÷ 4
Required payment into the local dedicated fund for the year ended June 30, 2021	6,000	6,000	152,440
Balance of funds held in the local dedicated fund at June 30, 2020	768,750	665,250	1,155,281
Balance of funds required to be held in the local dedicated fund at June 30, 2021	\$ 774,750	\$ 671,250	\$ 1,307,721
Amount the Agency has restricted for closure and postclosure care at June 30, 2021	\$ 774,750	\$ 671,250	\$ 1,307,721

The Agency has demonstrated financial assurance for closure and postclosure care by depositing sufficient amounts in the dedicated fund.

* * *